

# Public Document Pack

AT A MEETING of the Cabinet of HAMPSHIRE COUNTY COUNCIL held at the Castle, Winchester on Monday, 11th December, 2017

Chairman:

\* Councillor Roy Perry

- |                            |                                |
|----------------------------|--------------------------------|
| * Councillor Keith Mans    | * Councillor Andrew Joy        |
| * Councillor Peter Edgar   | * Councillor Mel Kendal        |
| * Councillor Liz Fairhurst | * Councillor Stephen Reid      |
| * Councillor Andrew Gibson | * Councillor Patricia Stallard |
| * Councillor Rob Humby     |                                |

\* Present

Also present with the agreement of the Chairman: Councillors Bennison, Glen, Heron, Huxstep, Porter and McNair-Scott

## 27. APOLOGIES FOR ABSENCE

All Members were present and no apologies were noted

## 28. DECLARATIONS OF INTEREST

Members were mindful that where they believed they had a Disclosable Pecuniary Interest in any matter considered at the meeting they must declare that interest at the time of the relevant debate and, having regard to the circumstances described in Part 3, Paragraph 1.5 of the County Council's Members' Code of Conduct, leave the meeting while the matter was discussed, save for exercising any right to speak in accordance with Paragraph 1.6 of the Code. Furthermore Members were mindful that where they believed they had a Non-Pecuniary interest in a matter being considered at the meeting they considered whether such interest should be declared, and having regard to Part 5, Paragraph 2 of the Code, considered whether it was appropriate to leave the meeting whilst the matter was discussed, save for exercising any right to speak in accordance with the Code.

## 29. MINUTES OF PREVIOUS MEETING

The minutes of the last meeting were reviewed and agreed

## 30. DEPUTATIONS

No requests to make a deputation had been received. It was noted that with the agreement of the Chairman, Councillor Jackie Porter would speak on the items relating to Major Developments and to Superfast Broadband.

## 31. CHAIRMAN'S ANNOUNCEMENTS

The Chairman welcomed everyone to the final Cabinet meeting of 2017, wishing a Merry Christmas to all. Reflecting on the past year he noted in particular the

outcome of both local and national elections. Looking ahead, the forthcoming local government finance settlement was highlighted and it was confirmed that discussions with the NHS on ways to support each other and find ways to reduce pressures would continue.

Reports of revived ambition from the City Councils of Portsmouth and Southampton to form a “Solent City” combined authority were highlighted. The Chairman noted the complexities and possible loss of operational effectiveness of splitting up the County Council and iterated his view that the whole Hampshire combined authority model, which all parties had agreed to, remained the best basis for any future arrangement.

The Chairman was pleased to confirm that the Hambledon flood defence work was now complete and was confident that this would prevent a repeat of flooding that occurred in the past. He reported on a very successful special schools’ carol service that he had attended organised by the Hampshire Music Service at Winchester Cathedral and confirmed that he had been invited to attend a reception at the US embassy as part of the First World War centenary events.

## **32. BUDGET SETTING AND PROVISIONAL CASH LIMITS 2018/19**

Cabinet considered a report of the Director of Corporate Resources regarding budget setting and provisional cash limits.

The report was introduced and it was confirmed that there were no new budget proposals at this point and therefore any changes would be presented as part of the budget report to February Cabinet. Key points relating to the delivery of savings were highlighted and it was confirmed that the national budget announcements had not included anything of significance to the County Council. An update was provided on the ongoing staff pay negotiations and the possible impact in Hampshire. It was noted that proposals for how to meet the funding gap caused by a potential pay settlement would be included in future budget reports.

Cabinet welcomed the report, noting in particular the £893 million capital programme for investment in infrastructure and to facilitate the delivery of high quality services.

The recommendations in the report were proposed and agreed. The decision record is attached.

## **33. TRANSFORMATION TO 2019: REPORT NO. 2**

Cabinet considered the report of the Chief Executive regarding progress of the Transformation to 2019 programme.

The report was introduced and key points were outlined. In particular it was confirmed that the four year delivery window would give sufficient time to safely implement the programme. The position of savings secured by the programme according to the RAG (red, amber, green) status of respective areas was highlighted. Cabinet were also updated on the progress of enabling projects,

including the digital strategy, which would underpin the programme through productivity gains.

It was noted that the Transformation programme was designed to adapt to significant demographic change and the consequential increase in demand for services. To deal with this alongside reductions in the County Council's funding meant a re-alignment of the provision of those services was required. The areas of community transport, school crossing patrols and waste and recycling centres, identified by a specific additional decision, for further review by officers at the October meeting of the Cabinet were highlighted. It was confirmed by the Executive member for Environment and Transport that, partnership work by the ETE department, conducted since the October Cabinet, had enabled significant refinancing opportunities with regard to difficult decisions in those areas of the programme. He and the Leader also confirmed that the Council would continue to lobby government on areas where additional flexibility through legislative change, such as with additional charging powers, would provide further opportunity with the aim of finding long-term, sustainable solutions. Cabinet welcomed opportunities for finding mechanisms to sustain services that the Hampshire population could support.

Cabinet recognised the strength of the County Council's position in setting a balanced budget at a time when other Authorities were not able to. It was furthermore welcomed that despite reductions in some areas, a great deal continued to be done to support community organisations such as in the area of culture and communities.

The recommendations in the report were proposed and agreed. The decision record is attached.

#### **34. SERVING HAMPSHIRE - Q2 2017/18 PERFORMANCE REPORT**

Cabinet considered a report of the Chief Executive providing strategic oversight of the County Council's performance during Q2 2017/18 against the Serving Hampshire Strategic Plan for 2017-21.

In introducing the report the new structure for its presentation was drawn to the attention of Members. A number of positive outcomes detailed in the report, in particular in the areas of education and inclusion and diversity were acknowledged and welcomed by Cabinet.

The recommendations in the report were proposed and agreed. The decision record is attached.

#### **35. MAJOR DEVELOPMENTS AND INFRASTRUCTURE FUNDING**

Cabinet considered the report of the Director of Economy, Transport and Environment regarding major developments and infrastructure funding.

The report was set out and key elements highlighted. In emphasising the broader importance of infrastructure, proposals for Welborne were given as an example of how infrastructure could support development. It was confirmed that

HIF bids had been submitted, but no outcome was available at this point. With regards to CIL, Cabinet heard that the outcomes of a consultation were awaited but some funding was being received through the District Councils.

With the agreement of the Chairman, Councillor Jackie Porter addressed the Cabinet meeting. Councillor Porter called for a clear statement to be made on the future of Barton Farm. She proposed that the CIL money available to the County Council be used to finance infrastructure to support children, such as cycle and foot paths. Citing a number of accidents at the location, Councillor Porter also appealed for funding for improvements to the Cart and Horses junction.

Cabinet Members noted that only some of the CIL money collected was being made available to the County Council in some areas but there was limited scope for this to have an impact. It was furthermore noted that Parish Councils also receive a share of CIL money with which they are able to take forward localised schemes. The report was welcomed and the level of integration across the Hampshire area, alongside the County Council's capacity to lead on major projects was highlighted. The Manydown development was cited as an area where, the importance of a long term strategy for development was key and it was recognised that Hampshire had a strong track record in planning for the future. With this in mind the Chairman referenced proposals to form a commission to review and make recommendations on wide ranging future requirements for the County.

The recommendations in the report were proposed and agreed. The decision record is attached.

#### 36. **ANNUAL REPORT OF THE DIRECTOR OF PUBLIC HEALTH**

Cabinet considered the annual report of the Director of Public Health which focussed on Ageing Well in Hampshire.

The report which detailed specific issues for the health of older people where preventive action could be taken were set out and welcomed by Members who noted the impact on quality of live and that issues such as social isolation were part of a national trend. A number of ways in which technology was being used and developed to support positive outcomes were identified and it was confirmed that Hampshire was leading the way in this area. Recent positive feedback on the position in Hampshire from Duncan Selbie (Chief Executive of Public Health England) was shared with Cabinet.

The recommendations in the report were proposed and agreed. The decision record is attached.

#### 37. **SUPERFAST BROADBAND IN HAMPSHIRE**

Cabinet considered the report of the Director of Culture, Recreation and Communities regarding the progress of the superfast broadband programme.

The report was outlined, setting out the success of the programme to date, both through investment by the County Council and the use of government funding. The failure of the telecoms market to provide a connection to the hardest to reach properties was highlighted as a limiting factor and plans to continue to support such communities to get broadband access were set out.

With the agreement of the Chairman, Councillor Jackie Porter addressed the meeting. Councillor Porter acknowledged the challenge faced by the County Council, explaining that her own Division would be worse off if it weren't for a private broadband service. She called for similar schemes to be supported and on the basis of broadband being an essential service felt that new development should not be permitted without infrastructure to support good quality internet access.

Members welcomed the report and noted the success rate in Hampshire in comparison with other parts of the country. It was acknowledged that in a commercial market, some of the hardest to reach areas were unviable for the telecoms companies, therefore further expansion should be supported by government, particularly when access to many government services now relied on internet access.

The inconsistency of inclusion of a broadband supply for new developments was agreed to be unacceptable and Cabinet felt that this should be installed routinely alongside other essential services and should be included in local plans as a pre-requisite for development.

It was proposed and agreed that an additional recommendation be added: for the Leader of the Council to write to the Minister of State for Digital to reinforce the continuing issue of rural coverage, especially given the crucial economic and social implications, and to seek assurances that the government will address this through policy development and a range of proposals alluded to in the report.

With the above addition, the recommendations in the report were proposed and agreed. The decision record is attached.

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Chairman,

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## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	11 December 2017
<b>Title:</b>	Budget Setting and Provisional Cash Limits 2018/19
<b>Report From:</b>	Director of Corporate Resources – Corporate Services

**Contact name:** Rob Carr

**Tel:** 01962 847508

**Email:** [Rob.Carr@hants.gov.uk](mailto:Rob.Carr@hants.gov.uk)

#### **1. The decision:**

That Cabinet:

- 1.1 Approves the provisional cash limits for 2018/19 set out in Appendix 1.
- 1.2 Approves a one-off sum of £310,000 from the Invest to Save Reserve to fund additional resource for enabling support over the next two years.
- 1.3 Approves the capital guideline amounts for the next three years set out in paragraph 7.2.

#### **2. Reason for the decision:**

- 2.1. The report and decisions of Cabinet set the framework for developing the detailed revenue budgets and capital programme that will be presented to Executive Members, Cabinet and County Council during January and February 2018.

#### **3. Other options considered and rejected:**

- 3.1. None

#### **4. Conflicts of interest:**

- 4.1. Conflicts of interest declared by the decision-maker: None
- 4.2. Conflicts of interest declared by other Executive Members consulted: None

#### **5. Dispensation granted by the Conduct Advisory Panel: none.**

#### **6. Reason(s) for the matter being dealt with if urgent: not applicable.**

#### **7. Statement from the Decision Maker:**

**Approved by:**

**Date:**

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**11 December 2017**

**Chairman of the Cabinet  
Councillor Roy Perry**



## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	11 December 2017
<b>Title:</b>	Transformation to 2019: Report No. 2
<b>Report From:</b>	Chief Executive

**Contact name:** John Coughlan

**Tel:** 01962 846400

**Email:** [john.coughlan@hants.gov.uk](mailto:john.coughlan@hants.gov.uk)

#### 1. The decision:

That Cabinet:

- 1.1 Notes the £140m Tt2019 programme breakdown and the individual Department targets - section 3 and Appendix 1;
- 1.2 Notes the latest Tt2019 programme risk assessment, including the early securing of £26m of savings - section 4.
- 1.3 Notes that the programme delivery, particularly in Adults, Children's and ETE is set to take four years and that corporate cash flow support of up to £40m (as reported in the previous Budget Setting item) will be required to enable the safe delivery of the different projects thus minimising disruption and impacts for service users and their families – section 4.
- 1.4 Notes that (currently) up to 11 service specific public consultations are planned to take place in 2018 and that further clarity on the different consultations and their content will be reported to Cabinet in the next Tt2019 update – section 4.
- 1.5 Notes the progress and strong contributions being made by the three enabling projects to the programme; Digital, Productivity and Procurement – section 5.
- 1.6 Notes that programme progress will continue to be monitored closely and that regular updates will be provided to Cabinet throughout 2018 and beyond – section 6.
- 1.7 Notes that officers have been requested by Cabinet to continue to explore all viable options to revise or refine these proposals (the Full Council approved Tt2019 savings proposals) with particular regard to service continuity in areas such as community transport, school crossing patrols and waste and recycling centres, in consultation with partners and stakeholders as appropriate, while recognising that any modification to any proposal must be consistent with the financial and time imperatives of the overall programme – section 1, 3 and 6.

1.8 Agrees to continue to lobby Government in respect of new charging powers aimed specifically at raising income that will be used to protect important universal services e.g. Household Waste Recycling Centres, or to enable other specific savings proposals not to be implemented or for their impact to be mitigated.

**2. Reason for the decision:**

2.1. To provide an update on progress with Transformation to 2018, including the early achievement of savings.

**3. Other options considered and rejected:**

3.1. None

**4. Conflicts of interest:**

4.1. Conflicts of interest declared by the decision-maker: None

4.2. Conflicts of interest declared by other Executive Members consulted: None

**5. Dispensation granted by the Conduct Advisory Panel: none.**

**6. Reason(s) for the matter being dealt with if urgent: not applicable.**

**7. Statement from the Decision Maker:**

<b>Approved by:</b>  -----  <b>Chairman of the Cabinet Councillor Roy Perry</b>	<b>Date:</b>  <b>11 December 2017</b>
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## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	11 December 2017
<b>Title:</b>	<i>Serving Hampshire</i> – Q2 2017/18 Performance Report
<b>Report From:</b>	Chief Executive

**Contact name:** Antonia Perkins, Interim Head of Insight and Engagement

**Tel:** 01962 835 308

**Email:** [antonia.perkins@hants.gov.uk](mailto:antonia.perkins@hants.gov.uk)

#### 1. The decision:

That Cabinet:

1.1 Notes the County Council's performance for the first two quarters of 2017/18.

1.2 Acknowledges progress made to support the County Council further to advance equality and fairness through establishing an Inclusion and Diversity Standards Framework, and forming relevant governance arrangements.

#### 2. Reason for the decision:

2.1. To provide strategic oversight of the County Council's performance during Q2 2017/18 against the *Serving Hampshire* Strategic Plan for 2017-21 (*Serving Hampshire*)

2.2. To set out progress made to develop an Inclusion and Diversity Standards Framework, and accompanying governance arrangements for the County Council's work to advance equality.

#### 3. Other options considered and rejected:

3.1. None

#### 4. Conflicts of interest:

4.1. Conflicts of interest declared by the decision-maker: None

4.2. Conflicts of interest declared by other Executive Members consulted: None

5. Dispensation granted by the Conduct Advisory Panel: none.

6. Reason(s) for the matter being dealt with if urgent: not applicable.

**7. Statement from the Decision Maker:**

**Approved by:**

**Date:**

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**11 December 2017**

**Chairman of the Cabinet  
Councillor Roy Perry**

## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	11 December 2017
<b>Title:</b>	Major Developments and Infrastructure Funding
<b>Report From:</b>	Director of Economy, Transport and Environment

**Contact name:** Laura McCulloch

**Tel:** 01962 846581

**Email:** laura.mcculloch@hants.gov.uk

#### 1. The decision:

- 1.1 That the proposed County Council approach to strategic development and planning set out in the report be agreed.
- 1.2 That the proposed County Council approach to the Welborne motorway access improvement, as set out in the report be approved.
- 1.3 That allocation of any CIL funds transferred to the County Council that are not identified for a specific scheme be prioritised to the broad areas in which they are collected, and allocations reflect local County Council capital investment priorities in order to ensure the impact of development on infrastructure in these areas are mitigated.
- 1.4 That the Director of Economy, Transport and Environment be given delegated authority to negotiate with the local planning authorities operating CIL in order to seek amendments to the Regulation 123 list, and to finalise the allocation of CIL resources to specific projects as appropriate.

#### 2. Reason for the decision:

- 2.1. To ensure that infrastructure funding is prioritised to deliver the improvements needed to mitigate against the impact of development and necessary infrastructure, for the benefit of local communities.

#### 3. Other options considered and rejected:

- 3.1. The alternative option would be to not prioritise infrastructure funding. This option was rejected as it would be contrary to the County Council's Strategic Priorities, including to enable strong and sustainable economic growth and prosperity and for people in Hampshire to enjoy being part of strong and inclusive communities.

#### 4. Conflicts of interest:

- 4.1. Conflicts of interest declared by the decision-maker: None

4.2. Conflicts of interest declared by other Executive Members consulted: None

5. Dispensation granted by the Conduct Advisory Panel: none.

6. Reason(s) for the matter being dealt with if urgent: not applicable.

7. Statement from the Decision Maker:

Approved by:

Date:

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11 December 2017

Chairman of the Cabinet  
Councillor Roy Perry

## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	11 December 2017
<b>Title:</b>	Annual Report of the Director of Public Health
<b>Report From:</b>	Director of Public Health

**Contact name:** Dr. Sallie Bacon

**Tel:** 02380 383329

**Email:** [Sallie.bacon@hants.gov.uk](mailto:Sallie.bacon@hants.gov.uk)

#### 1. The decision:

That Cabinet:

1.1 Notes the annual report of the Director of Public Health, and approves publication of the report.

#### 2. Reason for the decision:

2.1. The decision meets a requirement that the Director of Public Health writes an independent annual report and that the local authority publish it

#### 3. Other options considered and rejected:

3.1. None

#### 4. Conflicts of interest:

4.1. Conflicts of interest declared by the decision-maker: None

4.2. Conflicts of interest declared by other Executive Members consulted: None

5. Dispensation granted by the Conduct Advisory Panel: none.

6. Reason(s) for the matter being dealt with if urgent: not applicable.

7. Statement from the Decision Maker:

**Approved by:**

**Date:**

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**11 December 2017**

**Chairman of the Cabinet  
Councillor Roy Perry**



## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	11 December 2017
<b>Title:</b>	Superfast Broadband in Hampshire
<b>Report From:</b>	Director of Culture, Communities and Business Services

**Contact name:** Patrick Blogg, Assistant Director Transformation

**Tel:** 01962 845038

**Email:** [patrick.blogg@hants.gov.uk](mailto:patrick.blogg@hants.gov.uk)

#### 1. The decision:

That Cabinet:

- 1.1 Notes the good progress on the delivery of the Hampshire Superfast Broadband Programme for the public funding available, but recognises the wider broadband market failure which means that there are still 2.6% (circa 15,000 properties) where there are no plans currently.
- 1.2 Acknowledges that, even though there are areas where market failure has meant that plans are not in place and public funding will not meet the demand, the programme still continues to help all residents across Hampshire where possible through innovation such as the Community Match Funding Scheme.
- 1.3 Notes that the Community Match Funding Scheme is being positively received by communities across Hampshire.
- 1.4 Approves that the programme continues to extend and maximise coverage under the existing contracts by seeking to reinvest rebate (gainshare) and contract delivery underspend with the existing supplier and continue to apply pressure to the supplier to accelerate delivery of existing contract targets.
- 1.5 Agrees that the County Council should continue to proactively seek funding from the LEPs and DCMS, as well as other external funding sources, and considers running additional procurements if necessary or advantageous to residents.
- 1.6 Continues to support the programme through engagement with District Councils, Parish Councils, communities and residents.
- 1.7 Agree that the Leader of the Council writes to the Minister of State for Digital to reinforce the continuing issue of rural coverage, especially given the crucial economic and social implications, and to seek assurances that the government will address this through policy development and a range of proposals alluded to in the report.

**2. Reason for the decision:**

2.1. To update Cabinet on developments and progress in the Hampshire Superfast Broadband Programme and to set direction for future progress.

**3. Other options considered and rejected:**

3.1. None

**4. Conflicts of interest:**

4.1. Conflicts of interest declared by the decision-maker: None

4.2. Conflicts of interest declared by other Executive Members consulted: None

**5. Dispensation granted by the Conduct Advisory Panel: none.**

**6. Reason(s) for the matter being dealt with if urgent: not applicable.**

**7. Statement from the Decision Maker:**

<b>Approved by:</b>  -----  <b>Chairman of the Cabinet Councillor Roy Perry</b>	<b>Date:</b>  <b>11 December 2017</b>
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